

Connecticut Appropriations Committee RBA Template

Part II, CHEFA – Tax Exempt Financing Accountability Summary

<p>Program Provide affordable loans for large-scale construction, expansion and renovation of child care facilities serving lower-income children. The legislature allocates funds to pay at least 80% of each debt service payment (principal and interest).</p> <p>Performance Measure 1 Number of spaces benefiting from the program, categorized as renovation (same site, existing spaces), expansion (same site, new spaces), upgrades (new site, transfers) and new construction (new site, new spaces).</p> <table border="1" style="width: 100%; border-collapse: collapse; text-align: center;"> <thead> <tr> <th style="width: 15%;"></th> <th style="width: 10%;">Renovation</th> <th style="width: 10%;">Expansion</th> <th style="width: 10%;">Upgrades</th> <th style="width: 10%;">New Spaces</th> <th style="width: 10%;">Total</th> </tr> </thead> <tbody> <tr> <td>N.O.W.</td> <td></td> <td></td> <td>472</td> <td></td> <td>472</td> </tr> <tr> <td>Series A&B</td> <td></td> <td>40</td> <td>296</td> <td>600</td> <td>936</td> </tr> <tr> <td>Series C</td> <td></td> <td></td> <td>789</td> <td>500</td> <td>1,289</td> </tr> <tr> <td>Series D</td> <td></td> <td></td> <td>181</td> <td>95</td> <td>276</td> </tr> <tr> <td>Series E</td> <td></td> <td></td> <td>141</td> <td>35</td> <td>176</td> </tr> <tr> <td>Series F</td> <td>617</td> <td>71</td> <td>283</td> <td>136</td> <td>1,107</td> </tr> <tr> <td>TOTAL</td> <td>617</td> <td>71</td> <td>2,162</td> <td>1,366</td> <td>4,256</td> </tr> </tbody> </table> <p>Performance Measure 2 23 of 23 borrowers who would not have been able to afford a facility project without the program, also providing the average 82% subsidy received and 56% subsidy needed to make the projects financially feasible. (80% minimum subsidy required by bond insurer).</p> <p>Performance Measure 3 100% of borrowers accredited through the National Association for the Education of Young Children (a recognized indicator of safety and quality in a child care program), both before and after the facility project.</p>		Renovation	Expansion	Upgrades	New Spaces	Total	N.O.W.			472		472	Series A&B		40	296	600	936	Series C			789	500	1,289	Series D			181	95	276	Series E			141	35	176	Series F	617	71	283	136	1,107	TOTAL	617	71	2,162	1,366	4,256	<table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th colspan="2" style="text-align: left;">Key Budget Information</th> </tr> </thead> <tbody> <tr> <td>CHEFA Operating</td> <td style="text-align: right;">\$106,000</td> </tr> <tr> <td>Funding as Percent of All Funding for Population Result</td> <td style="text-align: right;">18%</td> </tr> <tr> <td>Program Funding As Percent of Total Agency Budget</td> <td style="text-align: right;">2%</td> </tr> <tr> <td>Total Federal Funds</td> <td style="text-align: right;">-0-</td> </tr> <tr> <td>Total State Funds</td> <td style="text-align: right;">\$4.5 million</td> </tr> <tr> <td>Capital Projects Subtotal (Treasurer's Budget)</td> <td style="text-align: right;">\$4.5 million</td> </tr> <tr> <td>Other Funding (CHEFA loan servicing fees)</td> <td style="text-align: right;">\$106,000</td> </tr> <tr> <td>Percent of Total Current Funding Contracted to Third Parties</td> <td style="text-align: right;">n/a</td> </tr> </tbody> </table> <p>Story Behind the Baselines</p> <ul style="list-style-type: none"> \$3.5 million of the total \$4.5 million allocation has leveraged \$71.75 million in facility development. Investment resulted in 4,256 spaces, 1,366 of them new. All funded programs are delivering quality programs, accredited by NAEYC. <p>Turning The Curves: What do you propose to do over the next two years and why?</p> <p>* Have buildings owned by a central agency (public or private) that can lease to providers. Development would be faster and more cost efficient. Problem providers could be replaced.</p> <p>* Link projects to additional operating subsidies (School Readiness or DSS Contract) when they are available, encouraging a higher proportion of new spaces.</p> <p>* Encourage municipalities to own the facilities and lease to providers. Development would be faster and more cost efficient. Problem providers could be replaced.</p> <p>*Indicates, low-cost, no-cost action steps, including reallocation of existing resources.</p>	Key Budget Information		CHEFA Operating	\$106,000	Funding as Percent of All Funding for Population Result	18%	Program Funding As Percent of Total Agency Budget	2%	Total Federal Funds	-0-	Total State Funds	\$4.5 million	Capital Projects Subtotal (Treasurer's Budget)	\$4.5 million	Other Funding (CHEFA loan servicing fees)	\$106,000	Percent of Total Current Funding Contracted to Third Parties	n/a
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CHEFA: Child Care Facility Loan Fund

Agency

The Connecticut Health and Educational Facilities Authority (CHEFA) was created in 1965 and is a “conduit” issuer of tax-exempt bonds, issued on behalf of non-profit healthcare institutions, higher education and private secondary schools, child care facilities, long-term care facilities, cultural institutions and various other qualified non-profit institutions pursuant to Connecticut General Statutes Chapter 187, Sections 10a-176 through 10a-198. These tax-exempt bonds are financial/debt obligations of the institution on whose behalf the Authority issues the bonds. The issuance of tax-exempt bonds provides funds for new construction projects, the refinancing of long-term debt obligations to reduce borrowing costs, and Debt Service Reserve Funds, which are typically required for all fixed interest rate bond issues at an amount equal to one year’s maximum annual debt service.

Since its formation, CHEFA has issued approximately \$9.4 billion in tax-exempt bonds with approximately \$5.4 billion currently outstanding. During fiscal year 2006 CHEFA issued 24 series of bonds totaling almost \$1.0 billion. This included 8 bond issues for healthcare institutions, 10 for higher education, 3 for private secondary schools, 1 for long-term care and 2 for human service providers.

System

Child Care Facility Loan Fund (CCFLF)

The CCFLF was created through Public Act 97-259, establishing three separate programs to finance the construction of child care facilities: The Tax-Exempt Financing Program, Guaranteed Loan Program and Small Direct Loan Program. Each is managed by the Department of Social Services and State Department of Education, and administered through CHEFA

Contribution to Population Result

The CCFLF provides resources to early care providers to build and renovate facilities, so more children can have access to safe, quality early education programs.

Program

Provide affordable loans for large-scale construction, expansion and renovation of child care facilities serving lower-income children. The legislature allocates funds to pay at least 80% of each debt service payment (principal and interest).

Key Budget Information	
CHEFA Operating	\$106,000
Funding as Percent of All Funding for Population Result	18%
Program Funding As Percent of Total Agency Budget	2%
Total Federal Funds	-0-
Total State Funds	\$4.5 million
Capital Projects Subtotal (Treasurer’s Budget)	\$4.5 million
Other Funding (CHEFA loan servicing fees)	\$106,000
Percent of Total Current Funding Contracted to Third Parties	n/a

Performance Measure 1

Number of spaces benefiting from the program, categorized as renovation (same site, existing spaces), expansion (same site, new spaces), upgrades (new site, transfers) and new construction (new site, new spaces).

CHEFA: Child Care Facility Loan Fund

	Renovation	Expansion	Upgrades	New Spaces	Total
N.O.W.			472		472
Series A&B		40	296	600	936
Series C			789	500	1,289
Series D			181	95	276
Series E			141	35	176
Series F	617	71	283	136	1,107
TOTAL	617	71	2,162	1,366	4,256

Performance Measure 2

23 of 23 borrowers who would not have been able to afford a facility project without the program, also providing the average 82% subsidy received and 56% subsidy needed to make the projects financially feasible. (80% minimum subsidy required by bond insurer).

Performance Measure 3

100% of borrowers accredited through the National Association for the Education of Young Children (a recognized indicator of safety and quality in a child care program), both before and after the facility project.

Story Behind the Baselines

- With \$-0- annual state allocation, the program has resulted in \$10.4 million of child care facility development.
- Investment resulted in 1,358 spaces, 477 of them new.
- 14 communities throughout the state assisted with quality programs, all NAEYC accredited or seeking accreditation.

Turning The Curves: What do you propose to do over the next two years and why?

- A modest state allocation to support the loan interest subsidy could make the program accessible to more providers.

- In order to increase loan capacity, the state should allocate additional funding for the Guaranteed Loan fund protection account. The allocation would leverage approximately 3x the amount in additional loans.

* Negotiate with private entity to provide additional loan guarantee support.

* Negotiate with seven participating banks to increase their participation and reduce guarantee requirements.

*Indicates, low-cost, no-cost action steps, including reallocation of existing resources.

Connecticut Appropriations Committee RBA Template Part II, CHEFA – Guaranteed Loan Accountability Summary

<p>Program Provide affordable loans from \$25,000- \$2 million for the construction, expansion and renovation of child care facilities serving lower-income children. The Department of Social Services and CHEFA jointly fund loan guarantees ranging from 20-50%, and CHEFA directly subsidizes 3% of each loan’s interest rate.</p> <p>Performance Measure 1 Number of spaces benefiting from the program, categorized as renovation (same site, existing spaces), expansion (same site, new spaces), upgrades (new site, existing spaces) and new construction (new site, new spaces).</p> <table border="1" style="width: 100%; border-collapse: collapse; margin: 10px 0;"> <thead> <tr> <th style="width: 15%;"></th> <th style="width: 12.5%;">Renovation</th> <th style="width: 12.5%;">Expansion</th> <th style="width: 12.5%;">Upgrades</th> <th style="width: 12.5%;">New Const.</th> <th style="width: 12.5%;">Total</th> </tr> </thead> <tbody> <tr> <td>Guaranteed Loan Spaces</td> <td style="text-align: center;">95</td> <td style="text-align: center;">88</td> <td style="text-align: center;">754</td> <td style="text-align: center;">421</td> <td style="text-align: center;">1,358</td> </tr> </tbody> </table> <p>Performance Measure 2 14 of 14 borrowers who would not have been able to afford a facility project without the program, also providing the average 36% loan guarantee required for the projects.</p> <p>Performance Measure 3 66% of borrowers accredited through the National Association for the Education of Young Children (a recognized indicator of safety and quality in a child care program) or the Montessori Program. The other programs are seeking accreditation.</p>		Renovation	Expansion	Upgrades	New Const.	Total	Guaranteed Loan Spaces	95	88	754	421	1,358	<table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th colspan="2" style="text-align: left;">Key Budget Information</th> </tr> </thead> <tbody> <tr> <td>Total Current Program Year Funding</td> <td style="text-align: right;">\$450,000</td> </tr> <tr> <td>Funding as Percent of All Funding for Population Result</td> <td style="text-align: right;">79%</td> </tr> <tr> <td>Program Funding As Percent of Total Agency Budget</td> <td style="text-align: right;">8.5%</td> </tr> <tr> <th colspan="2" style="text-align: left;">Funding Distribution</th> </tr> <tr> <td>Total Federal Funds</td> <td style="text-align: right;">-0-</td> </tr> <tr> <td>Total State Funds</td> <td style="text-align: right;">-0-</td> </tr> <tr> <td>Capital Projects Subtotal</td> <td style="text-align: right;">-0-</td> </tr> <tr> <td>Other Funding (CHEFA)</td> <td style="text-align: right;">\$450,000</td> </tr> <tr> <td>Percent of Total Current Funding Contracted to Third Parties</td> <td style="text-align: right;">17%</td> </tr> </tbody> </table> <p>Story Behind the Baselines</p> <ul style="list-style-type: none"> With \$-0- annual state allocation, the program has resulted in \$10.4 million of child care facility development. Investment resulted in 1,358 spaces, 477 of them new. 14 communities throughout the state assisted with quality programs, all NAEYC accredited or seeking accreditation. <p>Turning The Curves: What do you propose to do over the next two years and why?</p> <ul style="list-style-type: none"> - A modest state allocation to support the loan interest subsidy could make the program accessible to more providers. - In order to increase loan capacity, the state should allocate additional funding for the Guaranteed Loan fund protection account. The allocation would leverage approximately 3x the amount in additional loans. <p>* Negotiate with private entity to provide additional loan guarantee support.</p> <p>* Negotiate with seven participating banks to increase their participation and reduce guarantee requirements.</p> <p>*Indicates, low-cost, no-cost action steps, including reallocation of existing resources.</p>	Key Budget Information		Total Current Program Year Funding	\$450,000	Funding as Percent of All Funding for Population Result	79%	Program Funding As Percent of Total Agency Budget	8.5%	Funding Distribution		Total Federal Funds	-0-	Total State Funds	-0-	Capital Projects Subtotal	-0-	Other Funding (CHEFA)	\$450,000	Percent of Total Current Funding Contracted to Third Parties	17%
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Contribution to Population Result

The CCFLF provides resources to early care providers to build and renovate facilities, so more children can have access to safe, quality early education programs.

Program

Provide affordable loans from \$25,000- \$2 million for the construction, expansion and renovation of child care facilities serving lower-income children. The Department of Social Services and CHEFA jointly fund loan guarantees ranging from 20-50%, and CHEFA directly subsidizes 3% of each loan’s interest rate.

Key Budget Information	
Total Current Program Year Funding	\$450,000
Funding as Percent of All Funding for Population Result	79%
Program Funding As Percent of Total Agency Budget	8.5%
Funding Distribution	
Total Federal Funds	-0-
Total State Funds	-0-
Capital Projects Subtotal	-0-
Other Funding (CHEFA)	\$450,000
Percent of Total Current Funding Contracted to Third Parties	17%

CHEFA: Child Care Facility Loan Fund

Performance Measure 1

Number of spaces benefiting from the program, categorized as renovation (same site, existing spaces), expansion (same site, new spaces), upgrades (new site, existing spaces) and new construction (new site, new spaces).

	Renovation	Expansion	Upgrades	New Const.	Total
Guaranteed Loan Spaces	95	88	754	421	1,358

Performance Measure 2

14 of 14 borrowers who would not have been able to afford a facility project without the program, also providing the average 36% loan guarantee required for the projects.

Performance Measure 3

66% of borrowers accredited through the National Association for the Education of Young Children (a recognized indicator of safety and quality in a child care program) or the Montessori Program. The other programs are seeking accreditation.

Story Behind the Baselines

- With \$-0- annual state allocation, the program has resulted in \$10.4 million of child care facility development.
- Investment resulted in 1,358 spaces, 477 of them new.
- 14 communities throughout the state assisted with quality programs, all NAEYC accredited or seeking accreditation.

Turning The Curves: What do you propose to do over the next two years and why?

- A modest state allocation to support the loan interest subsidy could make the program accessible to more providers.

- In order to increase loan capacity, the state should allocate additional funding for the Guaranteed Loan fund protection account. The allocation would leverage approximately 3x the amount in additional loans.

* Negotiate with private entity to provide additional loan guarantee support.

* Negotiate with seven participating banks to increase their participation and reduce guarantee requirements.

*Indicates, low-cost, no-cost action steps, including reallocation of existing resources.

Connecticut Appropriations Committee RBA Template Part II, CHEFA – Small Direct Loan Accountability Summary

<p>Program Provide up to \$25,000 loans to home-based and center-based child care providers for start-up costs and equipment. Borrowers must demonstrate that they are unable to obtain other funding due to their lack of capital and poor credit history. The Department of Social Services funds the 80% loan guarantees for the program.</p> <p>Performance Measure 1 A total of 1,298 spaces benefiting from the program, including 853 new and 445 existing spaces. 20 of the 48 providers assisted are home-based (28 providers are center-based).</p> <p>Performance Measure 2 48 or 48 of borrowers would not have been able to initiate a facility project without the program.</p> <p>Performance Measure 3 Of the 20 open loans, 70% of borrowers current in their loan repayments; 10% are 60-90 days late and 20% of loans not performing or with debt service payments over 90 days past due.</p>	<table border="1" style="width: 100%; border-collapse: collapse; margin-bottom: 10px;"> <tr> <th colspan="2" style="text-align: left;">Key Budget Information</th> </tr> <tr> <td>Total Current Program Year Funding</td> <td style="text-align: right;">\$16,000</td> </tr> <tr> <td>Funding as Percent of All Funding for Population Result</td> <td style="text-align: right;">3%</td> </tr> <tr> <td>Program Funding As Percent of Total Agency Budget</td> <td style="text-align: right;">0.3%</td> </tr> <tr> <th colspan="2" style="text-align: left;">Funding Distribution</th> </tr> <tr> <td>Total Federal Funds</td> <td style="text-align: right;">-0-</td> </tr> <tr> <td>Total State Funds</td> <td style="text-align: right;">-0-</td> </tr> <tr> <td>Capital Projects Subtotal</td> <td style="text-align: right;">-0-</td> </tr> <tr> <td>Other Funding (CHEFA)</td> <td style="text-align: right;">\$16,000</td> </tr> <tr> <td>Percent of Total Current Funding Contracted to Third Parties</td> <td style="text-align: right;">0%</td> </tr> </table> <p>Story Behind the Baselines</p> <ul style="list-style-type: none"> • With \$-0- annual state allocation, the program has resulted in 1,298 spaces. • 42% of providers assisted are home-based care providers. <p>Turning The Curves: What do you propose to do over the next two years and why?</p> <p>- A modest state allocation to support the loan interest subsidy could make the program accessible to more providers.</p> <p>* Look to additional SBA lenders to participate in this program.</p> <p>*Indicates, low-cost, no-cost action steps, including reallocation of existing resources.</p>	Key Budget Information		Total Current Program Year Funding	\$16,000	Funding as Percent of All Funding for Population Result	3%	Program Funding As Percent of Total Agency Budget	0.3%	Funding Distribution		Total Federal Funds	-0-	Total State Funds	-0-	Capital Projects Subtotal	-0-	Other Funding (CHEFA)	\$16,000	Percent of Total Current Funding Contracted to Third Parties	0%
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CHEFA: Child Care Facility Loan Fund

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Contribution to Population Result

The CCFLF provides resources to early care providers to build and renovate facilities, so more children can have access to safe, quality early education programs.

Program

Provide up to \$25,000 loans to home-based and center-based child care providers for start-up costs and equipment. Borrowers must demonstrate that they are unable to obtain other funding due to their lack of capital and poor credit history. The Department of Social Services funds the 80% loan guarantees for the program.

Key Budget Information	
Total Current Program Year Funding	\$16,000
Funding as Percent of All Funding for Population Result	3%
Program Funding As Percent of Total Agency Budget	0.3%
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Total State Funds	-0-
Capital Projects Subtotal	-0-
Other Funding (CHEFA)	\$16,000
Percent of Total Current Funding Contracted to Third Parties	0%

Performance Measure 1

A total of 1,298 spaces benefiting from the program, including 853 new and 445 existing spaces. 20 of the 48 providers assisted are home-based (28 providers are center-based).

CHEFA: Child Care Facility Loan Fund

Performance Measure 2

48 of 48 of borrowers would not have been able to initiate a facility project without the program.

Performance Measure 3

Of the 20 open loans, 70% of borrowers current in their loan repayments; 10% are 60-90 days late and 20% of loans not performing or with debt service payments over 90 days past due

Story Behind the Baselines

- With \$-0- annual state allocation, the program has resulted in 1,298 spaces.
- 42% of providers assisted are home-based care providers.

Turning The Curves: What do you propose to do over the next two years and why?

- A modest state allocation to support the loan interest subsidy could make the program accessible to more providers.

* Look to additional SBA lenders to participate in this program.

CHEFA: Child Care Facility Loan Fund

*Indicates, low-cost, no-cost action steps, including reallocation of existing resources.

Appendix A: Data Development Agenda: None

Appendix B: Additional Budget Information

Key Budget Information (<i>Dollars reported in millions</i>)	
Total Current Program Year Budget	\$576,000
Funding as Percent of All Funding for Quality of Life Result	100%
Program Funding as Percent of Total Agency Budget	10.8%
Budget Distribution:	
Federal	-0-
State	-0-
General Fund	-0-
Capital Project Funds	\$4.5 million
Other State Funding	-0-
Other Funds (CHEFA)	\$576,000
Percent of Total Current Funding Spent on Direct Service	65%
Percent of Total Current Funding Contracted to Third parties	14%